

Healthwatch resourcing in the new health and care landscape

A briefing on local Healthwatch resources and the impact of system transformation

Foreword

Over the last 12 months, the Government has put forward several key reforms to support the levelling up of health and social care services across the country.

As Chair of Healthwatch England, it has been particularly encouraging for me to see Government put community engagement at the heart of the thinking on these changes.

In a white paper last February, the Department of Health and Social Care (DHSC) set out its plans for new legislation to underpin the creation of Integrated Care Systems (ICS). It stated that this would create a "real chance to strengthen and assess patient voice at place and system levels, not just as a commentary on services but as a source of genuine co-production."

Indeed, we can now see the Health and Care Bill sets out a clear expectation that Healthwatch, as the statutory champion for service users and the public, will play a key role in supporting both the Integrated Care Boards and the Integrated Care Partnerships in delivering their statutory duties to engage communities.

In the Integration white paper, published just a few weeks ago, we also saw Government reiterate the importance of 'place' level decision making. One of the major strands of this document focuses on "shared outcomes which prioritise people and populations". To deliver this, it will be vital that Healthwatch, with its already established roots at place level, continues to do what it has always done to ensure local leaders have access to the insights they need to deliver what their communities want and need.

Lastly, it is clear Government more widely is looking to empower communities, wanting to work with them to support the broader Levelling Up agenda. It was really good to see the white paper issued by the Department for Levelling Up, Housing and Communities (DLUHC) set out four guiding principles on developing community power, listening more to people and ensuring every community matters. Healthwatch clearly has an important part to play in supporting this policy. These are strong commitments from Ministers on the value of insights and ideas generated by people.

However, there is a very real risk of this approach being compromised if it is not properly resourced.

The most straightforward way to mitigate against this risk is to get the investment in the Healthwatch network right. This is not just about investing the right amount of money but also about using the right mechanisms to get these funds to where there are needed most.

I look forward to using the evidence presented in this report to help the DHSC and Government as a whole level-up listening and ensure we deliver a world-beating health and care service for all, reflecting what people tell us they need.

Sir Robert Francis QC, Healthwatch England Chair

Executive Summary

The DHSC funds Healthwatch by making money available to local councils to commission an effective local Healthwatch. To enable DHSC to track what is happening to its investment, each year, we're asked to analyse the funding received by local Healthwatch.

Alongside this year's review, we have also provided our opinion of how current resourcing will impact the ability of the network to operate in the new health and care landscape in 2022/23 and beyond.

Healthwatch Funding

Since Healthwatch was established, the funding provided by local authorities has been reduced in real terms by £24 million.¹

We believe that this downward trajectory of funding for local Healthwatch, and thus investment in listening to people and communities to shape health and care at 'place', will have broader implications for systems and nationally.

Compliance with funding directions of DHSC

Only 74 of 152 local authorities comply with the direction of DHSC that the majority of the funding for local Healthwatch should come from the local government settlement (as opposed to Local Reform and Community Voices [LRCV] grant).

We believe that this lack of compliance with the DHSC-stipulated funding levels impedes the ability of the health and care systems to consider the views of people and communities in improving care and will continue to do so.

Compliance with principles of good commissioning

Despite National Audit Office principles of good commissioning stating that authorities should commit to multi-year funding, 85 local authorities have historically commissioned their Healthwatch with a commitment of one year or less.

Where local Healthwatch contracts are renewed annually (or for less than a year), this impacts their effectiveness, including their ability to forward plan work, procure essential services with good value (e.g. office lets, insurance) and retain staff. Therefore, we think that in over half of local authorities, there is a risk of non-compliance with the duty to commission an effective local Healthwatch.

Impact of funding reductions on staff

Based on our analysis of the costs of running local Healthwatch, it is clear that funding reductions mainly impact staffing. Currently, 81 local Healthwatch are

¹ Accounting for inflation.

funded below the level that we would consider viable to run a legally compliant organisation and deliver effective local Healthwatch services.

We believe that commissioning in a way that does not account for full cost recovery and staffing of the organisation to be sufficient for delivery of the statutory functions is not consistent with the duty to commission effective local Healthwatch.

Future of Healthwatch funding

The health and care system is in the process of major reform. Later this year, we expect ICSs to become statutory organisations, which will have implications for how these ICSs need to engage with their communities. Therefore, this will significantly impact the expectations placed on local Healthwatch and their role in giving communities a voice.

Many ICSs have yet to confirm funding for additional requirements for Healthwatch at a system-level brought about by the health and care bill. This juxtaposed with the dwindling local authority resources for Healthwatch at place-level is extremely concerning.

We believe that without additional resourcing for local Healthwatch at system level, many will be unable to support the ICS meaningfully. This places systems' ability to deliver on the core principle set out in NHS England's ICS implementation guidance for working with people and communities at risk.

"Put the voices of people and communities at the centre of decision-making and governance, at every level of the ICS".²

There are considerable disparities in Healthwatch funding across ICS footprints, translating into inequity in the engagement and insight shared between Healthwatch and the ICS. In 18 ICSs, a single Healthwatch holds more than 50% of the overall funding for Healthwatch across the footprint.

We believe that without the following actions, some local Healthwatch will have inadequate resources to amplify the voices of their communities within the ICS effectively:

- Level-up funding allocations for local Healthwatch.
- Ensure decisions are taken on place-based resourcing with an understanding of systemwide implications.
- Identify resources for Healthwatch to coordinate, represent each other, and collate and present the views of people to the ICS.

Further reading: <u>Positive examples of where systems have funded their</u> Healthwatch

² NHS England and NHS Improvement, Building strong integrated care systems everywhere, September 2021: <u>Report template - NHSI website (england.nhs.uk)</u>

Next steps

- 1. We will continue to fulfil our statutory function to support local authorities in their role of commissioning effective local Healthwatch and, in doing so, will update our commissioning guidance in light of upcoming changes brought about by the Health and Care bill.
- 2. We will review how we escalate issues to the DHSC when we identify local authorities providing worryingly low levels of funding for Healthwatch or where principles of good commissioning are not being followed. We then request that the DHSC reviews the actions it takes in these cases.
- 3. We will provide local Healthwatch with support to raise their resourcing requirements with their Integrated Care Board (ICB) to help systems understand the challenges of disparity and lack of overall resourcing.
- 4. We request that the DHSC reviews the guidance given to systems and local authorities on the funding of Healthwatch to deliver the additional burdens brought about by the system transformation.
- 5. We request that DHSC carries out an Equality Impact Assessment on the disparate funding of local Healthwatch and share this with the Healthwatch England committee with proposed mitigations.

Introduction

Healthwatch is the independent champion for people who use health and social care. Across England, there are 152 local Healthwatch services.

Their statutory role is to find out what people want from health and care and share these views with those running services to help make them better. Local Healthwatch also provides people with information and advice about local services.

Over the last 12 months, local Healthwatch across England have delivered their statutory activities, including:

- Engaging with 750k local people about their experiences of health and care.
- Supporting two million people to find the right help and support through their health and care signposting services.
- Increasing the number of times partners in health and care drew on the insight they gather to inform decision making (36% increase on the year before).
- As a result, 71% of stakeholders report valuing the contribution Healthwatch makes.³

³ From independent stakeholder perceptions analysis conducted for Healthwatch England by Savanta Comres.

The DHSC funds Healthwatch by making money available to local councils to commission an effective local Healthwatch. To enable DHSC to track what is happening to its investment, each year, we're asked to analyse the funding received by local Healthwatch.

A Local Authority is required to commission local Healthwatch for their area: "exercise its functions under this Part so as to secure that the arrangements—(a)operate effectively, and

(b)represent value for money."4

This year, we have reviewed local Healthwatch funding to enable us to give notice of our opinion on local Healthwatch resourcing to "operate effectively" in the context of a shifting health and social care environment.

Healthwatch Funding

Historical changes in funding

Since Healthwatch began in 2013, there has been a downward trend in funding for local Healthwatch provided by local authorities.

The reduction in real terms must also be viewed from the perspective of inflationary rises. This gives a clearer indication of available resources and its impact on Healthwatch's ability to effectively fulfil their statutory functions.



Figure i – Inflationary rise based on Bank of England calculator

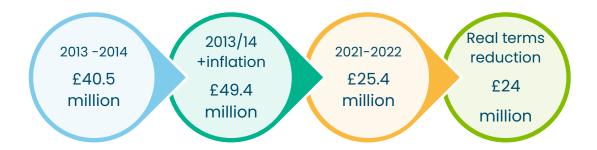


Figure ii – Historical change in funding for local Healthwatch

⁴ Local Government and Public Involvement in Health Act 2007 (legislation.gov.uk)

We gather self-reported data from Healthwatch providers annually about the funding received from local authorities. A table setting out the funding provided by 152 local authorities is in Appendix one.⁵

During 2021-2022, we found that 23 local Healthwatch have received reduced funding, and 24 local Healthwatch have had their funding increased.

However, accounting for inflation, 123 local Healthwatch received an in-year real terms reduction in their resourcing due to lack of increases in line with inflation.⁶

We believe that this downward trajectory of local authority funding for local Healthwatch and, therefore, investment in an independent service designed to listen to people and communities to shape health and care locally will have broader implications for systems and nationally.

Compliance with funding Directions of DHSC

Each year DHSC sends local Government a letter confirming part of the funding available to local authorities for commissioning Healthwatch.⁷ In the letter, the DHSC stipulates that:

"The Local Reform and Community Voices grant provides one element of the non-ringfenced funding provided for local Healthwatch, with the larger proportion having been rolled into the local government settlement".

Therefore, the expectation from DHSC is the local Healthwatch should be funded by local authorities in excess of twice the amount of the LRCV grant stated amount.

We have analysed the contractual amounts given to local authorities against the expectations stipulated by DHSC to assess compliance.



Figure iii- Local authority compliance with the DHSC expectations on funding

⁵ This funding does not include funding provided by the Local Authority or other state actors for projects outside of the statutory activity or a one-off basis (e.g. for COVID support activity). As this information is self-reported, we acknowledge that there may be some inaccuracies.

⁶ Accounting for inflation of 2.6% using Bank of England calculator.

⁷ Adult personal social services: specific revenue funding and grant allocations for 2021 to 2022 - GOV.UK (www.gov.uk)

We believe that the lack of compliance by local authorities with the DHSC outlined funding levels will impede the ability of the health and care systems to consider the views of people and communities in improving care.

Compliance with principles of good commissioning

Commitment to multi-year funding

Government standards on commissioning services from the Voluntary, Community and Social Enterprise sector set out in the Compact that they should "Commit to multi-year funding where appropriate and where it adds value for money."⁸

The <u>National Audit Office Principles of Good Commissioning</u> includes, "Ensuring long-term contracts and risk sharing, wherever appropriate, as ways of achieving efficiency and effectiveness."

We have analysed the local authority contract terms against these principles and their impact on the effectiveness of Healthwatch.



Figure iv- Compliance with principles of good commissioning

Where local Healthwatch contracts are renewed annually (or less than a year), this impacts their effectiveness, including the ability to forward plan work, procure essential services with good value (e.g. office lets, insurance), and retain staff.

We believe that in over half of local authorities, there is a risk of non-compliance with the duty to commission effective local Healthwatch due to a failure to contract on the basis of multi-year funding.

⁸ The Compact: <u>The 20Compact.pdf (publishing.service.gov.uk)</u>

Commitment to Full Cost Recovery

The National Audit Office Guidance on Full Cost Recovery states:

"Funders and commissioners have an interest in meeting their fair share of a provider's central administrative costs because that will help to ensure that the provider can manage its activities and finances properly, and will contribute to the organisation's sustainability".

Healthwatch analysed the available data of the fixed organisational costs and the staffing costs for a cross-section of 25 local Healthwatch to understand commissioning practices and their impact on the organisation's value for money, effectiveness and sustainability.

We found that the fixed costs of running Healthwatch do not necessarily correlate to the size of the provider's contract. There are some costs that all organisations require to be legally compliant, e.g. professional support, audit, insurance, which mean the fixed costs of running Healthwatch will not reduce when funding is reduced.

Local Healthwatch funding reductions, therefore, result mainly in overall reductions to staffing costs meaning less full-time equivalent staff available to support the delivery of statutory functions.

Based on our analysis of fixed versus staffing costs, we consider 81 local Healthwatch to be currently funded at a level where they cannot achieve full cost recovery and have enough suitably qualified staff to deliver their statutory functions. We believe that this is not compliant with the duty to commission effective local Healthwatch.

The future of local Healthwatch funding

Additional requirements on local Healthwatch

So far, this briefing sets out a historical picture of funding from local authorities for the delivery of Healthwatch statutory functions at 'place,' i.e. within their local authority boundaries.

However, changes brought about by the Health and Care Bill, which will be enacted in July 2022, require locally funded Healthwatch to collaborate with counterparts in other areas to ensure that their statutory functions are delivered effectively across integrated care systems. Although, if enacted, additional burdens set out in the bill and accompanying NHSE guidance are not a change to the statutory functions of Healthwatch, there will be an expectation that Healthwatch will respond to, and play an active part in, the new health and care landscape. These new burdens will draw on the much-reduced resources of local Healthwatch.

New burdens placed on the Healthwatch network include:

- Requirement for Integrated Care Partnerships to involve local Healthwatch and local people in the development of the integrated care strategy.
- Requirement for local Healthwatch to share relevant reports and recommendations, including annual reports, with the Integrated Care Boards (in addition to sharing this insight with any 'place' forums and care providers.
- Requirement with Healthwatch to develop and deliver a system wide strategy for engaging with people and communities.

The pivotal role that Healthwatch will play with their ICSs was re-affirmed in the recent House of Lords debate by Earl Howe: "we would expect Healthwatch to be closely involved with ICBs in carrying out their engagement and involvement duties".9

Our research is encouraging in demonstrating the perceived effectiveness and value that ICSs place on the role of local Healthwatch:10

- 83% of ICS respondents scored eight or above out of ten when asked how highly they value the role of Healthwatch.
- Over 90% of ICS respondents said that Healthwatch would be involved in the forthcoming refresh of the ICS engagement strategy.
- A third of ICSs intended to involve Healthwatch in their ICB
- 100% of ICSs intend to involve Healthwatch in their ICP
- Almost 60% of ICS respondents said that the constructive challenge provided by local Healthwatch along with insight and engagement work they undertake could add the most value to the ICS

Further reading: <u>Positive examples of where systems have funded their Healthwatch</u>

However, the lack of government direction on funding local Healthwatch participation at the system level does not suggest that Healthwatch will be adequately funded for the roles they are expected to play in all systems. Only 5% of ICSs told us they intend to fund Healthwatch for their involvement with the ICP, 29% told us they do not intend to fund Healthwatch, and the remainder were unsure.

This lack of confirmed funding for additional requirements for Healthwatch at a system level, juxtaposed with the dwindling local authority resources for Healthwatch at place set out above, is extremely concerning.

We believe that without additional resourcing for local Healthwatch functions at system level, many will be in a position where they are unable to support the ICS meaningfully. This places at risk systems' ability to deliver on the core principle

⁹ <u>Health and Care Bill - Hansard - UK Parliament</u>

¹⁰ Healthwatch England, Executive Summary: Mapping the relationships between local Healthwatch and Integrated Care Systems, October 2021: 20211007 - Executive summary of local Healthwatch and ICS survey findings - Final.pdf

set out in NHS England's ICS implementation guidance for working with people and communities:

"Put the voices of people and communities at the centre of decision-making and governance, at every level of the ICS"."

Healthwatch funding across integrated care systems

To support national and local Government and ICSs to understand the resourcing implications for local Healthwatch, we analysed local authority funding data for local Healthwatch within Integrated Care Systems' footprints. The detailed findings are in Appendix two.

Inequity in funding for Healthwatch

As local authorities make decisions about local Healthwatch funding independently of a system-wide perspective, the distribution of Healthwatch funding is far from equitable within ICSs.



The vast disparity that exists in funding for local Healthwatch within and across ICS areas carries the risk that there will be inequality in the engagement of and listening to people and communities based on geographical bias.

In the areas where the local Healthwatch have a higher proportion of total resources spent on Healthwatch across the ICS, local people's views will be better represented at system level. This has implications for ensuring diversity and inclusion of people from all communities equally and carries a risk of decisions being taken by a system that could exacerbate health inequalities.

We believe that without action, some Healthwatch will have more resources to amplify the voices of their communities with the ICS than others. This is contrary to the ICS's duties to tackle health inequality and involve people and communities and ambitions for 'Levelling Up' to be community driven. We, therefore, recommend the following action:

balance funding allocations for local Healthwatch,

¹¹ NHS England and NHS Improvement, Building strong integrated care systems everywhere, September 2021: <u>Report template - NHSI website (england.nhs.uk)</u>

- ensure decisions are taken on place-based resourcing with an understanding of systemwide implications and
- identify resources for Healthwatch to coordinate, represent each other and collate and present their insight on the views of people to the ICS

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- 5. We request that DHSC carries out an Equality Impact Assessment on the disparate funding of local Healthwatch and share this with the Healthwatch England committee with proposed mitigations.

Appendices

1. Local authority local Healthwatch funding

Local Healthwatch	Funding 20/21	Budget 21/22
Barking and Dagenham	115,677	115,677
Barnet	123,853	121,478
Barnsley	150,000	150,000
Bath and North East Somerset	80,000	80,000
Bedford Borough	94,760	94,760
Bexley	100,000	100,000
Birmingham	407,207	407,207
Blackburn with Darwen	133,650	133,650
Blackpool	58,000	58,000
Bolton	150,000	125,000
Bracknell Forest (part of East Berkshire grouping)	64,860	64,439
Bradford and District	180,000	180,000
Brent	149,000	135,000
Brighton & Hove	178,600	178,600
Bristol (part of BNSSG grouping)	112,524	119,516
Bromley	78,000	74,000
Buckinghamshire	214,680	175,317
Bury	122,000	122,000
Calderdale	78,000	112,000
Cambridgeshire (working as Cambridgeshire & Peterborough)	287,602	287,602

Camden	187,000	187,000
Central Bedfordshire	151,410	151,410
Central West London (counts as two local Healthwatch – Kensington and Chelsea/Westminster)	300,000	300,000
Cheshire East (working as Healthwatch Cheshire)	168,003	151,051
Cheshire West (working as Healthwatch Cheshire)	166,987	150,449
City of London	66,722	66,722
Cornwall	300,000	300,000
County Durham	180,600	180,600
Coventry	199,205	249,716
Croydon	175,896	177,301
Cumbria	253,483	237,174
Darlington	73,000	74,950
Derby	235,000	235,000
Derbyshire	320,000	321,114
Devon (part of Devon/Plymouth/Torbay grouping)	350,000	350,000
Doncaster	176,360	176,360
Dorset (always counts as 2 LHW)	198,940	201,928
Dudley	206,000	206,000
Ealing	140,000	140,000
East Riding of Yorkshire	172,697	202,697
East Sussex	376,000	376,000
Enfield	180,000	145,000
Essex	420,000	420,000
Gateshead	140,075	140,250

Gloucestershire	209,907	209,908
Greenwich	129,000	135,000
Hackney	150,000	150,000
Halton	121,715	121,715
Hammersmith & Fulham	122,000	122,000
Hampshire	249,518	249,518
Haringey	156,250	152,000
Harrow	65,000	65,000
Hartlepool	116,150	116,150
Havering	117,359	117,359
Herefordshire	140,000	140,000
Hertfordshire	376,593	384,125
Hillingdon	158,000	158,000
Hounslow	85,000	81,000
Isle of Wight	147,000	153,000
Isles of Scilly	44,600	44,600
Islington	156,100	156,100
Kent	511,000	511,000
Kingston Upon Hull	135,817	135,817
Kingston upon Thames	122,000	122,000
Kirklees	185,000	185,000
Knowsley	171,000	171,000
Lambeth	225,115	225,115
Lancashire	326,772	326,772
Leeds	374,000	374,000
Leicester	142,773	142,705
Leicestershire	156,884	157,285

Lewisham	107,428	105,000
Lincolnshire	299,600	299,600
Liverpool	553,825	553,825
Luton	119,325	119,325
Manchester	140,000	140,000
Medway	121,550	121,550
Merton	125,000	125,000
Middlesbrough (working as South Tees)	92,500	92,500
Milton Keynes	158,644	158,644
Newcastle	204,003	209,008
Newham	125,000	125,000
Norfolk	348,140	348,140
North East Lincolnshire	112,340	112,340
North Lincolnshire	115,640	115,640
North Somerset (part of BNSSG grouping)	56,262	54,437
North Tyneside	138,490	141,259
North Yorkshire	167,460	167,460
Northamptonshire North		97,500
Northamptonshire West	195,000	97,500
Northumberland	199,666	200,000
Nottingham	108,000	108,000
Nottinghamshire	198,000	198,000
Oldham	135,000	135,000
Oxfordshire	247,908	252,866
Peterborough (working as Cambridgeshire & Peterborough)	187,500	187,500
Plymouth (part of Devon/Plymouth/Torbay grouping)	114,200	114,200

Portsmouth	70,522	106,032
Reading	100,000	100,000
Redbridge	116,309	116,309
Redcar & Cleveland (working as South Tees)	92,500	92,500
Richmond upon Thames	146,000	146,000
Rochdale	136,066	136,066
Rotherham	90,000	90,000
Rutland	66,600	72,600
Salford	166,520	166,520
Sandwell	180,250	180,250
Sefton	143,280	143,281
Sheffield	209,960	209,952
Shropshire	144,198	144,198
Slough (part of East Berkshire grouping)	80,610	64,439
Solihull	155,909	155,322
Somerset	190,000	190,000
South Gloucestershire (part of BNSSG grouping)	56,262	55,096
South Tyneside	103,409	103,409
Southampton	133,251	133,251
Southend	119,095	88,000
Southwark	120,000	140,000
St Helens	145,427	145,427
Staffordshire	205,338	205,338
Stockport	108,000	108,000
Stockton-on-Tees	130,000	130,000
Stoke-on-Trent	153,508	153,508
Suffolk	436,500	436,500

Sunderland	150,000	155,250
Surrey	496,284	470,060
Sutton	110,000	109,962
Swindon	116,939	107,400
Tameside	115,600	115,600
Telford & Wrekin	100,000	100,000
Thurrock	126,844	125,186
Torbay (part of Devon/Plymouth/Torbay grouping)	95,800	95,800
Tower Hamlets	179,716	179,716
Trafford	124,500	124,500
Wakefield	211,295	211,295
Walsall	190,450	190,450
Waltham Forest	101,000	101,000
Wandsworth	185,810	185,810
Warrington	146,000	146,000
Warwickshire	215,000	217,000
West Berkshire	98,000	98,000
West Sussex	232,877	230,899
Wigan and Leigh	200,000	200,000
Wiltshire	179,617	179,619
Windsor, Ascot & Maidenhead (part of East Berkshire grouping)	64,860	64,439
Wirral	170,000	170,000
Wokingham	100,953	103,982
Wolverhampton	194,289	194,289
Worcestershire	260,820	265,000
York	122,898	122,898

2. Local authority local Healthwatch funding distribution at ICS level

Integrated Care System	Total local Healthwatch resources	Number of local Healthwatch	Average local Healthwatch
Bath Swindon and Wiltshire	367,019	3	122,340
Bedfordshire, Luton and Milton Keynes	524,139	4	131,035
Birmingham and Solihull	358,926	2	179,463
Bristol, North Somerset and South Gloucestershire	229,049	3	76,350
Buckinghamshire, Oxfordshire and Berkshire West	730,165	5	146,033
Cambridgeshire and Peterborough	475,102	2	237,551
Cheshire and Merseyside	1,752,748	9	194,750
Cornwall and the Isles of Scilly	344,600	2	172,300
Coventry and Warwickshire	466,716	2	233,358
Cumbria and the North East	1,853,193	14	132,371
Derbyshire	556,114	2	278,057
Devon	560,000	3	186,667
Dorset	201,928	2	100,964
Frimley Health and Care	553,106	5	110,621
Gloucestershire	209,908	1	209,908
Greater Manchester	1,372,686	10	137,269
Hampshire and Isle of Wight	517,042	4	129,261
Herefordshire and Worcestershire	405,000	2	202,500
Hertfordshire and West Essex	524,125	2	262,063
Humber, Coast and Vale	773,122	6	128,854

Kent and Medway	632,550	2	316,275
Lancashire and South Cumbria	667,237	4	166,809
Leicester, Leicestershire and Rutland	372,590	3	124,197
Lincolnshire	299,600	1	299,600
Mid and South Essex	353,186	3	117,729
Norfolk and Waveney	566,390	2	283,195
North Central London	761,578	5	152,316
North East London	971,783	8	121,473
North West London	1,001,000	6	166,833
Northamptonshire	195,000	2	97,500
Nottinghamshire	306,000	2	153,000
Shropshire and Telford and Wrekin	244,198	2	122,099
Somerset	190,000	1	190,000
South East London	779,115	6	129,853
South West London	866,073	6	144,346
South Yorkshire	626,312	4	156,578
Staffordshire and Stoke on Trent	358,846	2	179,423
Suffolk and North East Essex	358,250	2	179,125
Surrey Heartlands	235,030	1	235,030
Sussex	785,499	3	261,833
The Black Country	974,593	5	194,919
West Yorkshire	1,062,295	5	212,459

healthwatch

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